



The People's Budget: Enhancing Fiscal Transparency in the Philippines


Director Vivien V. Labastilla

Department of Budget and Management (DBM)

March 16, 2022



Outline

- I. Our Role in Budget Transparency
 - II. Citizens Budgets Produced by the Philippine Government
 - III. Guide to Developing the Citizens Budget
- 



DBM Vision

An implementer of world-class budget and management systems that enhance **transparency, accountability,** and **public participation** in governance





Budget Documents Required by the Open Budget Survey (OBS)

- Pre-Budget Statement
 - Executive's Budget Proposal
 - Enacted Budget
 - **Citizens Budget**
 - In-Year Reports
 - Mid-Year Review
 - Year-End Report
 - Audit Report
- 
- 



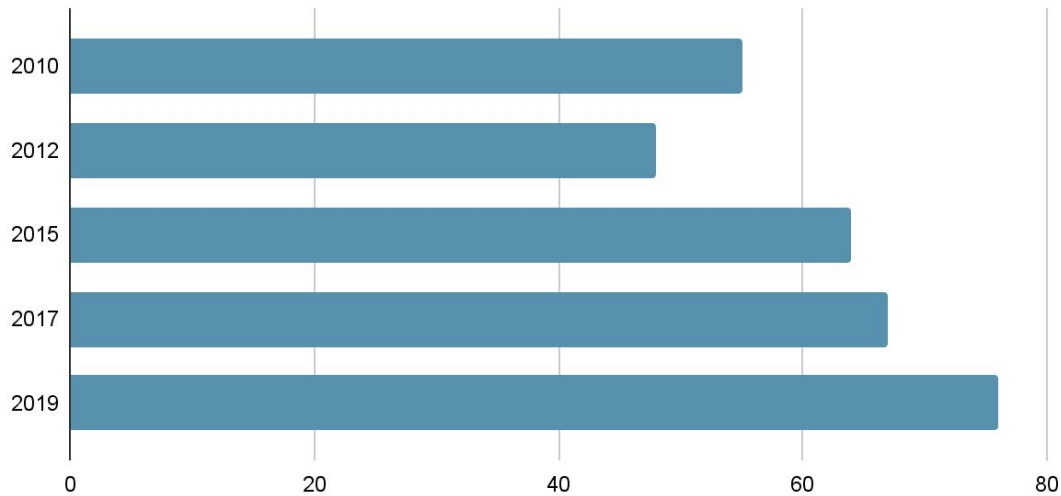
Citizens Budget

"A simpler and less technical version of the government's Executive Budget Proposal or the Enacted Budget, designed to convey key information to the public."

Source: Open Budget Survey, International Budget Partnership



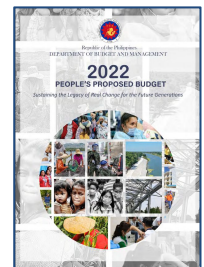
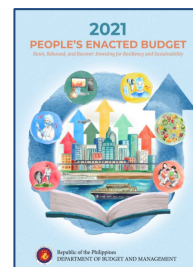
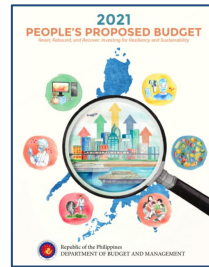
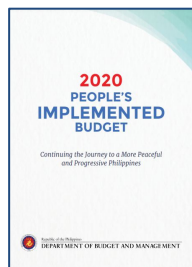
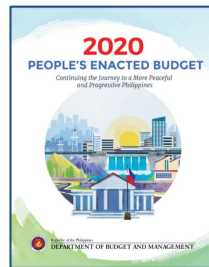
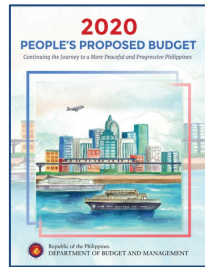
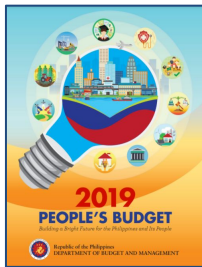
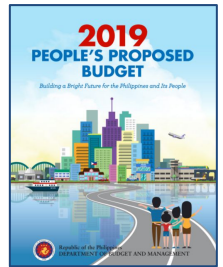
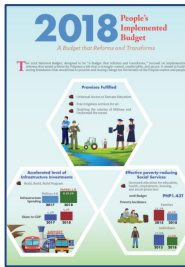
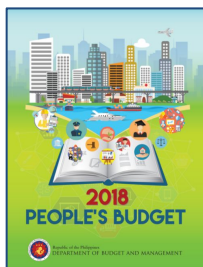
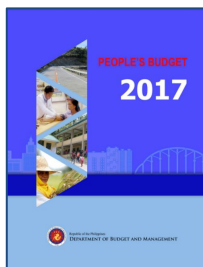
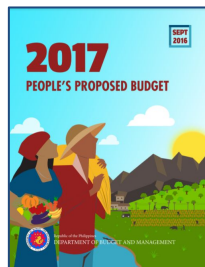
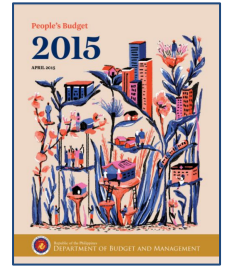
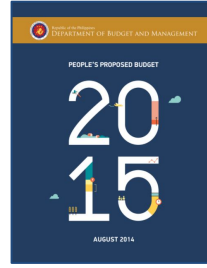
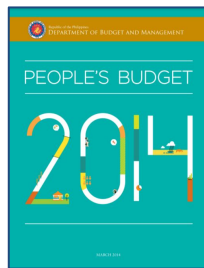
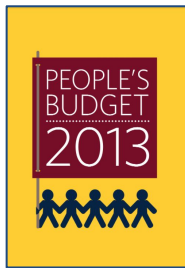
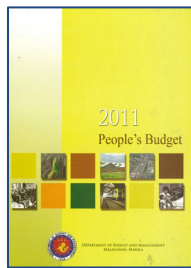
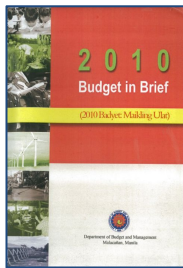
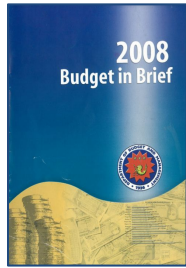
Philippines' OBS Score, 2010-2019



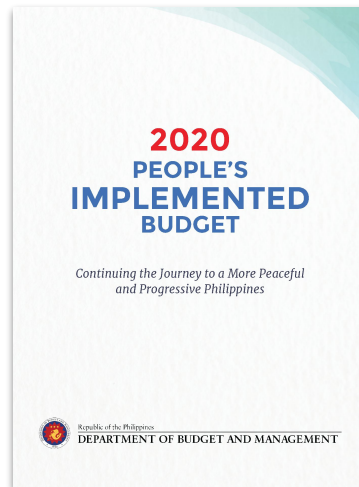
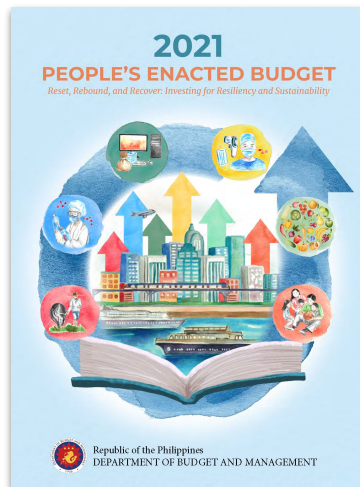
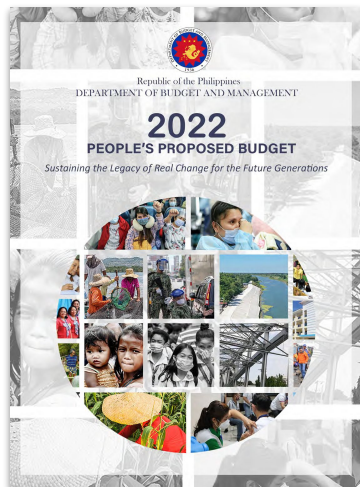
Source: Open Budget Survey



Citizens Budgets Produced by the Philippine Government



The People's Budget Series



2021 NATIONAL BUDGET
Reset, Rebound, and Recover: Investing for Resiliency and Sustainability

As the financial impact of the government's ineffective addressing of the COVID-19 pandemic, the **PHP4,506 billion** 2021 National Budget will help the country recover by supporting the implementation of long-term and sustainable plans, programs, and projects aimed at stimulating and boosting economic activity nationwide.

Budget Cuts
A total of **PHP1.5 billion** will be reduced to get the 2021 budget to zero-consumption to the end and outside the President's Continuing the Legacy.

Budget
The 2021 budget is **PHP4,506 billion**, or **23.7% of GDP**.

2021 CAA
PHP4,506 T
13.7% of GDP

COVID-19 Vaccine:
PHP70.0 billion

This amount is intended to support the procurement for the "Vaccine, tests, and supplies" of COVID-19. It includes: (1) the procurement of COVID-19 vaccines; (2) the procurement of COVID-19 tests; and (3) the procurement of COVID-19 supplies. It may only be used when there are no commercial alternatives, and vaccine acquisition and/or approved loans for foreign-assisted projects.

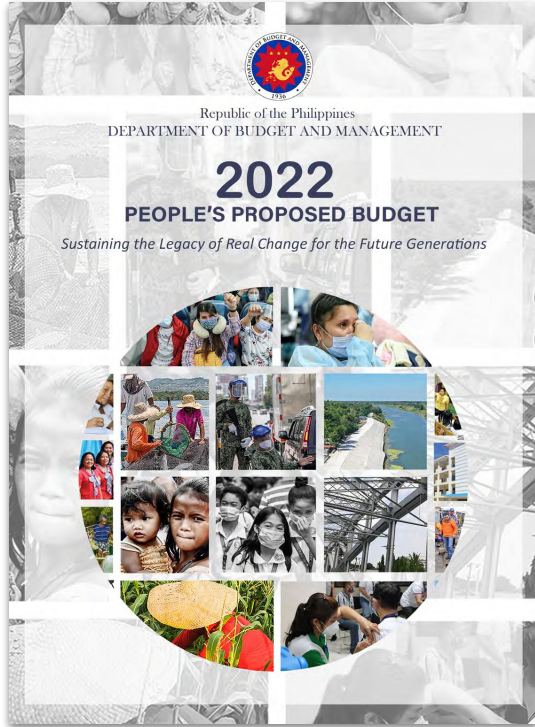
REBOUND: Reviving Infrastructure Development!

Program	Budget
Built, Built, Built Program	PHP1,074 T (23.6% of GDP)
Network Development Program	PHP124.5 B
Road Management Program	PHP101.5 B
Asset Preservation Program	PHP66.5 B
RDIP Program	PHP54.5 B
Rail Transport Program	PHP40.5 B
Land Public Transportation Program	PHP7.5 B
Airport Infrastructure Program	PHP4.5 B
Maritime Infrastructure Program	PHP62 M

RESET: Responding to the Pandemic

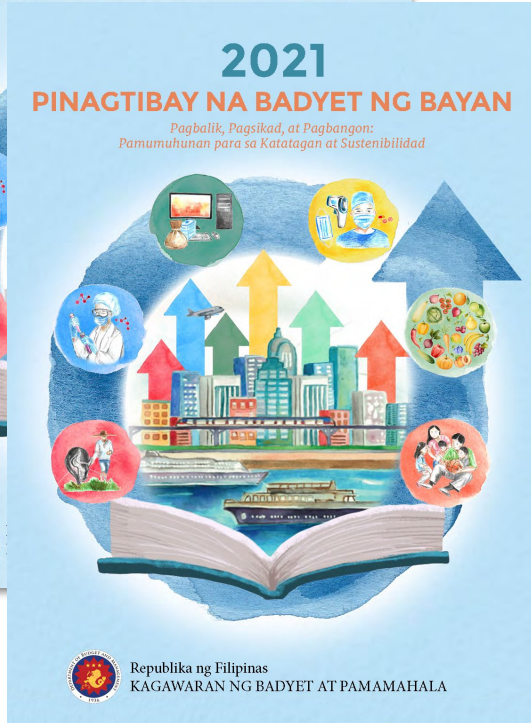
Program	Budget
Regular Health Programs	
National Health Insurance Program (NHIP)	PHP71.4 B
Medical Assistance to Indigent Patients	PHP17.8 B
Human Resources for Health Program	PHP16.8 B
Health Facilities Enhancement Program	PHP15.8 B ¹
Family Health, Immunization, Nutrition, and Reproductive Health	PHP12.2 B
New Health Programs/Projects for COVID-19 Response	
Procurement for:	
Purchase of Personal Protective Equipment	PHP4.9 B
Procurement of COVID-19 Response Equipment and Materials under the EPP	PHP4.1 B
Procurement of COVID-19 Vaccines	PHP2.5 B
Procurement of RT-PCR Capabilities and Operational Readiness	PHP46.4 M
Foreign-assisted Projects	
Health Systems Enhancement to Address and Limit REACT COVID-19 COVID-19 Emergency Response Project	PHP1.0 B
Research and Development	
Establishment of the Virology Science Institute of the Philippines	PHP28.8 M
Disease Surveillance and Mapping of COVID-19 and Other Similar Respiratory Infections	PHP2.5 M

1. Includes of foreign-assisted projects.
2. Includes of PHILCAL for the procurement of program facilities under the Japan-Philippines Economic Partnership Agreement (JPEPA) of USD1.1 billion allocated for the procurement of COVID-19 response equipment and infrastructure, and PHP1.0 billion for medical infrastructure projects under the Asian Development Bank and World Bank.



People's Proposed Budget

- Published for the Budget Preparation stage
- Citizen's version of the National Expenditure Program (*i.e., Proposed National Budget*)



People's Enacted Budget

- Published for the Budget Legislation stage
- Citizen's version of the General Appropriations Act (*i.e., Enacted National Budget*)
- With English and Filipino versions



2020
**PEOPLE'S
IMPLEMENTED
BUDGET**



*Continuing the Journey to a More Peaceful
and Progressive Philippines*

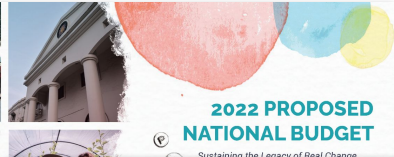


Republic of the Philippines

DEPARTMENT OF BUDGET AND MANAGEMENT

People's Implemented Budget

- Published for the Budget Execution stage
 - Citizen's version of the Annual Fiscal Report
- 
- 



At the least, all-year Budget focused on getting the PH back to normal. It is guided by a strategy that corresponds to the goals: Smarter the Pandemic; Safer the Pandemic; and Sustainable the Pandemic.

Budget C

PhP4,506
2021 Budget

Budget

PhP1,027
Social Services
38.3% of the Budget

PhP244.8
Defense
4.5% of the Budget

Note: Figures may not add up due to rounding.



2021 NATIONAL BUDGET

Reset, Rebound, and Recover: Investing for Resiliency and Sustainability

As the financial blueprint of the government in effectively addressing the COVID-19 pandemic, the PhP4,506 trillion 2021 National Budget will help the country recover by supporting the implementation of long-term and sustainable plans, programs, and projects aimed at stimulating and boosting economic activity nationwide.



COVID-19 Vaccine: PhP70.0 Billion

This amount is intended to supplement the provision for the logistics costs and purchase of COVID-19 vaccines. Lodged under the Unprogrammed Appropriations, this may only be used when there are excess revenue collections, new revenue sources, and/or approved loans for foreign-assisted projects.

REBOUND: Revising Infrastructure Development¹

Build, Build, Build Program	PhP1,074 T (5.4% of GDP)
Network Development Program	PhP124.5 B
Flood Management Program	PhP101.8 B
Asset Preservation Program	PhP66.0 B
Bridge Program	PhP25.4 B
Rail Transport Program	PhP49.3 B
Land Public Transportation Program	PhP5.7 B
Aviation Infrastructure Program	PhP4.9 B
Maritime Infrastructure Program	PhP62 M

RESET: Responding to the Pandemic

Regular Health Programs	
National Health Insurance Program (PhilHealth)	PhP71.4 B
Medical Assistance to Indigent Patients	PhP17.0 B
Human Resources for Health Program	PhP16.6 B
Health Facilities Enhancement Program (HFEP)	PhP15.2 B ²
Family Health, Immunization, Nutrition, and Responsible Parenting	PhP12.2 B

New Health Programs/Projects for COVID-19 Response

Provision for:	
Purchase of Personal Protective Equipment	PhP4.7 B
Procurement of COVID-19 Response Equipment and Infrastructure under the HFEP	PhP4.1 B
Procurement of COVID-19 Vaccines	PhP25.5 B
Procurement of RT-PCR Cartridges	PhP1.0 B
Operations of National Reference Laboratories	PhP496 M

Foreign-assisted Projects:	
Health Systems Enhancement to Address and Limit (HEAL) COVID-19	PhP4.2 B
COVID-19 Emergency Response Project	PhP1.0 B

Research and Development:	
Establishment of the Virology Science Institute of the Philippines	PhP283 M
Disease Surveillance and Monitoring of COVID-19 and Other Similar Respiratory Infections	PhP52 M

¹Inclusive of foreign-assisted projects.
²Inclusive of PhP5.5 billion for the construction of primary care facilities under the Unprogrammed Fund, PhP4.1 billion allocation for the procurement of COVID-19 response equipment and infrastructure, and PhP1.9 billion for medical infrastructure projects funded by the Asian Development Bank and World Bank

Budget-at-a-Glance

- Presents highlights of both the proposed and enacted National Budgets




Guide to Developing the Citizens Budget



1. Plan and strategize

Key Points to Consider

- Timeline
 - Manpower
 - Available tools and resources
 - Budget
- 

Production Schedule

PROPOSED TIMELINE FOR THE 2022 PEOPLE'S PROPOSED BUDGET

	July					August				September					October			
	6/28 - 7/2	7/5 - 7/9	7/12 - 7/16	7/19 - 7/23	7/26 - 7/30	8/2 - 8/6	8/9 - 8/13	8/16 - 8/20	8/23 - 8/27	8/30 - 9/3	9/6 - 9/10	9/13 - 9/17	9/20 - 9/24	9/27 - 10/1	10/4 - 10/8	10/11 - 10/15	10/18 - 10/22	10/25 - 10/29
OUTLINE																		
Draft																		
Edit																		
Finalize/Approve (URUT Level)																		
COVER DESIGN																		
Prepare proposals																		
Edit proposals																		
Finalize/approve cover design (SWEA level)																		
PUBLICATION CONTENT																		
Draft write-ups/layouts																		
Edit write-ups/layouts																		
Finalize PPB (URUT Level)																		
Post on DBM website																		
DATA INTEGRITY																		
Prepare write-ups per B/S/Os																		
Vetting by B/S/Os																		
PRINTING AND DISTRIBUTION																		
Submit file to Color1																		
Edit and finalize digital proof																		
Produce PPB																		
Deliver PPB																		
Distribute PPB																		

Legend: ■ Publications Division Staff ■ Division Chief/Senior Editor/BITS Director ■ Usec. Toledo ■ Sec. Avisado ■ B/S/Os ■ ICTSS ■ Printer

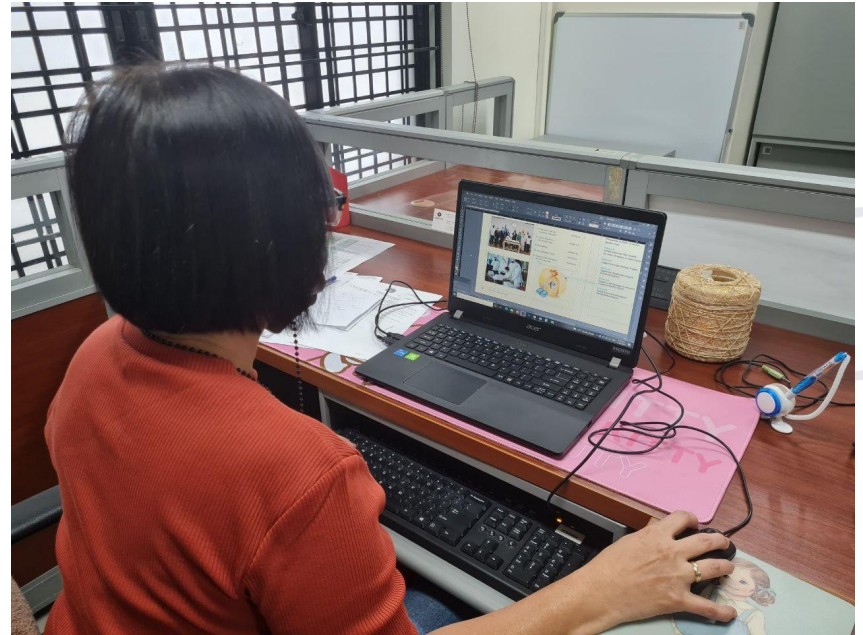
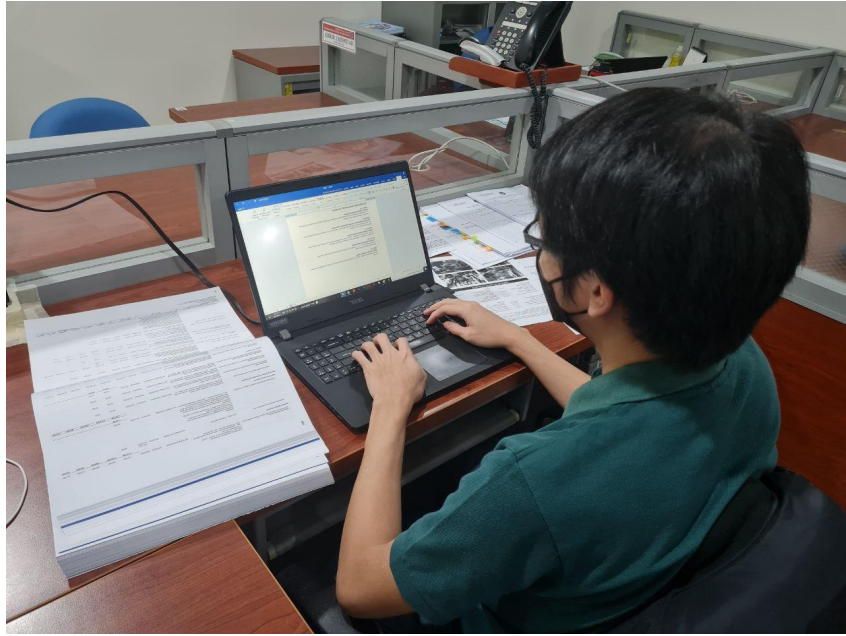




Team Composition

- Writers
- Designers
- Editors







Tools and Resources

Content

- Budget documents (*e.g., National Expenditure Program, General Appropriations Act*)
- Researches
- Relevant publications and reports of other government agencies

Design

- Graphic design software (*e.g., Adobe InDesign, Adobe Photoshop, Adobe Illustrator*)





Cost Estimate

- Identify technical specifications
- Conduct market research
- Request quotations from printers
- Include the printing budget in the Department's Annual Procurement Plan (APP)





Example of Technical Specifications

Publication	Quantity	Size	No. of pages	Cover	Inside	Binding
2022 People's Enacted Budget (English)	6,000 copies	7.5" x 10.25"	Max. of 72 pages with single page perforation	Color: 4x4 Paper: C2S 180 lbs. with one side matte lamination	C2S 70 lbs. 4x4	Binding: Saddle stitch
2022 People's Enacted Budget (Filipino)	2,000 copies	7.5" x 10.25"	Max. of 72 pages with single page perforation	Color: 4x4 Paper: C2S 180 lbs. with one side matte lamination	C2S 70 lbs. 4x4	Binding: Saddle stitch
2022 Quick Glance (English)	1,000 copies	A4	1 sheet (back-to-back)	Color: 4x4 Paper: C2S 120 lbs.	N/A	N/A



Cost Estimate

- Identify technical specifications
 - Conduct market research
 - Request quotations from printers
 - Include the printing budget in the Department's Annual Procurement Plan (APP)
- 
- 



Cost Estimate

For 2022, the approved budget for the printing of the 2022 People's Enacted Budget (including briefers), 2023 People's Proposed Budget, and 2021 People's Implemented Budget is


PhP1,006,225.00





2. Draft the People's Budget

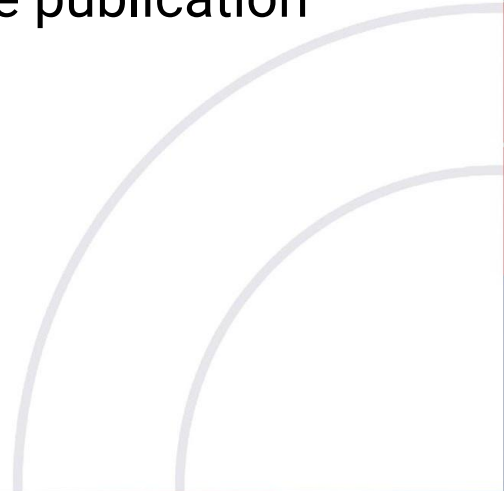
Key Points to Consider

- Inclusion of essential budget information required by the OBS
 - Use of easy-to-understand text and visual elements
 - Accuracy of data
- 



Outline and Design Style Guide

- Determine key information to be included in the publication
- Draft cover designs and style guide



Example of a Design Style Guide

DESIGN STYLE GUIDE FOR THE 2022 PEOPLE'S ENACTED BUDGET

The overall style of the 2022 People's Budget Series (Enacted, Proposed, Implemented, and accompanying Quick Glance) is a combination of magazine and watercolor illustrations.

ILLUSTRATIONS

- Premade watercolor illustrations can be found here: https://drive.google.com/drive/folders/1hEbx_FuzwvqB4qYacSqk8az3sqNlIO?usp=sharing
- You may create new illustrations as long as it fits the overall style and theme of the publication.

PHOTOS

- The 2022 People's Proposed Budget Project Leads have compiled photos from various government agencies that you may use for your write-ups/layouts: <https://drive.google.com/drive/folders/1TcJTEnBazCPXAPUjBh17z55v7v2x0usp=sharing>
- If more photos are needed for your write-ups, please make sure to only use the ones released by government agencies or shoot your own photos. Avoid using stock photos (e.g. Pixabay, Adobe Stock, Shutterstock, iStockPhoto, StockVault)
- As much as possible, please use high quality photos for your layouts.

Re: Copyright

According to Mr. Allan Yoro of the Intellectual Property Office of the Philippines, we are allowed to use any photos released by the government as long as we give attribution to the agency that posted it. (June 29, 2021)

ATTRIBUTIONS

DO NOT FORGET TO GIVE ATTRIBUTION. Content released by the government are not copyrightable, but please remember to write your source/s. (Except for content released by the DBM)

Format:

Put the attribution vertically on the right side of the photo, if possible. Make sure to name the agency in full (See Photo 1)

If the succeeding photo/s is/are from the same agency, use the acronym instead (See Photo 2)



DESIGN STYLE GUIDE FOR THE 2022 PEOPLE'S PROPOSED BUDGET

GENERAL GUIDELINES

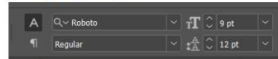
Layout Structure

- document size is 7.5 x 10.25 inches
- 0.5" margin on all sides
- 8-column grid with 0.125 in" gutter (see left image)

Fonts and Text Hierarchy

Section Heading 1	Raleway Bold 26 pt
Section Heading 2	Raleway Medium 18 pt
Introduction Drop Cap	Roboto Medium 12 pt with 2-line drop cap
Introduction	Roboto Regular 10.5 pt
Body Heading	Raleway Bold 14 pt (maximum) Raleway Semi Bold 10 pt (minimum) Raleway Bold 10 pt (minimum)

Body Text



Footnote

Photo Credit

*Note: Only use the font style of the Semi Bold style does not fit the layout of the page.

Color System

ACCENT COLORS

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#0078b7

#201e5a

TEXT BOX / SIDEBAR COLORS

#f2f7f7

#eaf3f3

DEFAULT BLACK/TEXT COLOR

#343e44

SPENDING PRIORITIES

Education

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PhP12.1 B Image Placeholder Program

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PhP12.1 B Watercolor Program

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Main Topic Title #2

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Example of Sidebar or Emphasis:

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Content

- Distribute the work assignments to writers and designers
- Draft the content and layout of each part/portion



Nutrition

With the pandemic resulting in increased consumer food prices and unemployment rates, more Filipinos have been experiencing hunger and malnutrition. To address this growing concern and ensure a healthy and productive workforce that will continue to drive economic growth, the Duterte Administration puts a premium on nutrition and food security in 2022.



Ensuring Good Nutrition

The proposed 2022 National Budget seeks to provide affordable and nourishing food for all, especially for nutritionally at-risk children and mothers.

PhP4.2 B

Supplementary Feeding Program

To provide meals and milk for 1.94 million children ages two (2) to five (5) years who are not formally enrolled in kindergarten schools

PhP250 M

Complementary Feeding Program

To purchase therapeutic milk and protein-enriched meals in order to supplement the diets and improve the nutrition of 13,755 children ages six (6) to 23 months and lactating mothers

PhP3.3 B

School-based Feeding Program

To provide 1.72 million severely wasted and wasted learners with nutritious food products and fresh milk in order to improve their nutritional condition

PhP139 M

Early Childhood Care and Development in the First 1,000 Days Program

To support local government units in providing additional sustenance to 19,290 nutritionally at-risk pregnant women living in 5th to 6th class municipalities

The 2022 Budget and the Economy

While the reimposition of strict quarantine measures had dampened prospects for a strong economic recovery in 2021, the government remains optimistic that the economy will begin to rally back to pre-pandemic levels in 2022. To support this outlook, the proposed 2022 National Budget will address both health and economic concerns by providing funds to sustain the proactive pandemic response, enhance the mass vaccination program, and further boost infrastructure development.

Macroeconomic Assumptions, 2020-2024

Parameters	Actual		Assumptions ^{1/}		
	2020	2021	2022	2023	2024
Real GDP Growth (%)	(9.6)	6.0-7.0 ^{2/}	7.0-9.0	6.0-7.0	6.0-7.0
Inflation (%)	2.6	2.0-4.0	2.0-4.0	2.0-4.0	2.0-4.0
Dubai Crude Oil (US\$/bb)	42.21	50-70	50-70	50-70	50-70
FOREX (PhP/US\$)	49.62	48-53	48-53	48-53	48-53
Growth of Exports (%) ^{3/}	(11.3)	10.0	6.0	6.0	6.0
Growth of Imports (%) ^{3/}	(22.9)	12.0	10.0	8.0	8.0



Reforms for Recovery

To speed up economic recovery, the government will prioritize the passage of the following urgent reform bills:

- Government Financial Institutions Unified Initiative to Distressed Enterprises for Economic Recovery (GUIDE) Bill
- Amendments to the Foreign Investment Act, Retail Trade Liberalization Act, and Public Services Act
- Packages 3 and 4^{4/} of the Comprehensive Tax Reform Program

^{1/}Assumptions were adopted in the Special Development Budget Coordination Committee (DBCC) Meeting on July 19, 2021.

^{2/}GDP estimate for 2021 was revised to 4.0%-5.0% during the Special DBCC Meeting on August 18, 2021.

^{3/}Based on the IMF's Balance of Payments and International Position Manual, 6th edition (BPM6)

^{4/}Package 3 (Real Property Valuation Reform), Package 4 (Passive Income and Financial Intermediary Taxation Act Reform)



Review and Data Integrity


- Review the draft publication
 - Editor
 - Division Chief
 - Director
 - Undersecretary
- Vet data in coordination with DBM bureaus





3. Publish and disseminate the People's Budget

Key Points to Consider

- Mode of publication and dissemination
 - Accessibility to the public
 - Getting feedback
- 



Publication (Online)

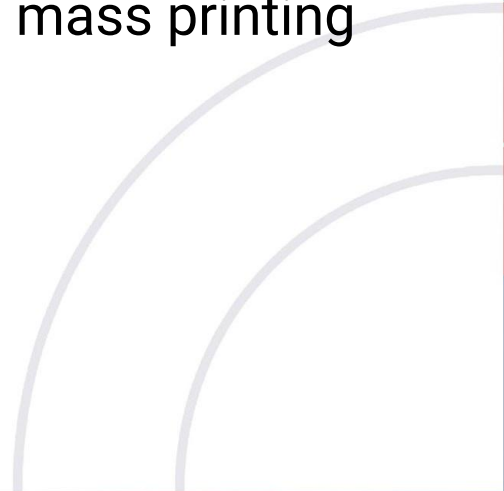
- Post the approved publication on the DBM website on or before the deadline set by the OBS





Printing

- Send the approved and final publication to the printer
- Request printer's proof from the printer before mass printing





Dissemination

- Distributing the printed publication to select government agencies, civil society organizations, educational institutions, etc.
- Posting the publication on various social networking sites (e.g., Facebook)





REPUBLIC OF THE PHILIPPINES
DEPARTMENT OF BUDGET AND MANAGEMENT

Secretary's Corner

Performance Management

2022

2022 Budget Priorities Framework

2021

2022 People's Budget

2022 Budget-at-a-Glance (Proposed)

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All other Facebook accounts bearing the name of the Department and/or unlawfully using the name of the Officer-in-Charge and other senior officials of the DBM are not in any way connected to the Department. Related to this, may we remind the public that the Officer-in-Charge does not have any Facebook account and is not associated with the recently created dummy Facebook account, bearing the username of @tinrosemarie.canda.7.

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To eliminate public confusion and misinformation, we strongly encourage the public to report all unauthorized Facebook accounts and report any related or similar incidents, together with relevant evidence to the DBM through osec@dbm.gov.ph. Rest assured that immediate appropriate action will be taken on the matter.

Thank you and God bless.



Feedback Mechanism

- Survey Feedback Form for every People's Budget publication (printed and online)





Department of Budget and Management
2022 People's Proposed Budget Publication
Survey Feedback Form

Date: _____

Name (Optional): _____

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Contact Details: _____

Sector (Please check): NGA CSO LGU Academe SUC Media
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Instruction:

Kindly rate your experience of reading this publication by using the rating scale below and encircling the corresponding number. Your honest feedback will help us improve the way we present the National Budget in succeeding issues.

1 Strongly Disagree

2 Disagree

3 Neither Agree nor Disagree

4 Agree

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Is the publication informative?

The following sections are relevant and informative:

The Proposed 2022 National Budget	1	2	3	4	5
Spending Priorities	1	2	3	4	5
Financing the National Budget	1	2	3	4	5
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(continue to next page)

Offline survey (printed)



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2022 People's Proposed Budget Readership Survey

In line with its budget transparency efforts, the Department of Budget and Management annually publishes the People's Enacted Budget. This publication provides a citizen-friendly summary of the General Appropriations Act, or the enacted National Budget.

All feedback collected from this survey will be used to improve the way the National Budget is presented in succeeding issues of the publication.

(Revision No. 2021-1)



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2022

Online survey



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